National Energy Board



Office national de l'énergie

File OF-Fac-Oil-T260-2013-03 59 12 October 2018

To: List of Parties

Trans Mountain Pipeline ULC (Trans Mountain) Application for the Trans Mountain Expansion Project (Project) National Energy Board (Board) reconsideration of aspects of its Recommendation

Report (Report) as directed by Order in Council (OIĈ) P.C. 2018-1177 MH-052-2018

Various matters:

- Decisions following comment processes
- Hearing Order MH-052-2018
- Explanatory Note to OIC P.C. 2018-1177
- Filing requirements for Trans Mountain
- Request to Federal Authorities pursuant to paragraph 20(a) of the Canadian Environmental Assessment Act, 2012 (CEAA 2012)
- Offer to consult and cooperate with certain jurisdictions pursuant to section 18 of the CEAA 2012

A. Background

On 20 September 2018, through <u>OIC P.C. 2018-1177</u>, the Governor in Council (GIC) referred aspects of the Board's <u>Report</u> for the Project back to the Board for reconsideration (Reconsideration). The GIC's direction followed a 30 August 2018 <u>decision</u>¹ of the Federal Court of Appeal that quashed the GIC's approval of the Project.

The GIC has imposed a time limit of 155 calendar days for the Reconsideration. Therefore, the Board must complete the Reconsideration process and issue its Reconsideration report no later than **22 February 2019**.

The Board is holding a public hearing to carry out the Reconsideration.

On 5 October 2018, the Board released the <u>List of Parties</u> for the hearing. The "Parties" consist of Trans Mountain and all intervenors (including Federal Departments and Agencies²).

.../2

Suite 210, 517 Tenth Avenue SW Calgary, Alberta T2R 0A8

517, Dixième Avenue S.-O., bureau 210 Calgary (Alberta) T2R 0A8



¹ Tsleil-Waututh Nation v. Canada (Attorney General), 2018 FCA 153.

² "Federal Departments and Agencies" include those federal departments and agencies that have registered as intervenors in this hearing, as well as those from which the Board has requested information under paragraph 20(a) of the CEAA 2012 (see Part F of this letter). Federal Departments and Agencies are denoted on the List of Parties with the prefix "AA".

B. Decisions following comment processes

In its 26 September 2018 <u>letter</u>, the Board sought public comments on:

- 1) whether, "on a principled basis,"³ Project-related marine shipping should be included in the "designated project" to be assessed under the CEAA 2012;
- 2) the draft Amended Factors and Scope of the Factors for the Environmental Assessment pursuant to the CEAA 2012, and the draft List of Issues to be considered in the Reconsideration hearing;
- 3) the design of the hearing process to be used for the Reconsideration; and
- 4) which government departments or bodies the Board should require information from during the hearing.

In its 5 October 2018 <u>letter</u>, the Board sought additional, focused comments from the Parties on the following limited issue:

Assuming Project-related marine shipping is included in the "designated project" to be assessed under the CEAA 2012, should the designated project be defined as including:

- a) Project-related marine shipping between the Westridge Marine Terminal and the territorial sea limit; *or*
- b) Project-related marine shipping between the Westridge Marine Terminal and the outer boundary of Canada's EEZ?

Comments received are found in the Board's online public registry.

Board decisions

The Board has decided, on a principled basis, to include Project-related marine shipping between the Westridge Marine Terminal and the 12-nautical-mile territorial sea limit in the "designated project" to be assessed under the CEAA 2012.

The Board has decided to make adjustments to the List of Issues for the Reconsideration hearing. The List of Issues for the Reconsideration hearing is included as Appendix 1 to Hearing Order MH-052-2018.

The Board has decided not to make adjustments to the Amended Factors and Scope of the Factors for the Environmental Assessment pursuant to the CEAA 2012. The Amended Factors and Scope of the Factors for the Environmental Assessment is included as Appendix 2 to Hearing Order MH-052-2018.

The Board has decided on the hearing process set out in the attached Hearing Order MH-052-2018.

The Board has decided to request specialist or expert information or knowledge in the possession of each of Fisheries and Oceans Canada, Environment and Climate Change Canada, Transport Canada, Vancouver Fraser Port Authority, Pacific Pilotage Authority, Health Canada, Parks Canada, and Natural Resources Canada (see Part F below).

The Board's written reasons for the all of the above decisions will follow.

³ Tsleil-Waututh Nation v. Canada (Attorney General), supra note 2 at para. 770.

C. Hearing Order MH-052-2018

The Board is now releasing Hearing Order MH-052-2018, which details the steps and deadlines that will be followed during the public Reconsideration hearing. In addition to Trans Mountain's participation, the Reconsideration hearing will involve:

- the participation of **intervenors**; and
- gathering letters of comment⁴ from the public.

The hearing will include written steps and may include oral steps. It also provides information on the Board's procedures, as well as on the roles, responsibilities, and opportunities of those participating in the hearing.

D. Explanatory Note to OIC P.C. 2018-1177

In the interests of transparency, the Board is placing the Explanatory Note to OIC P.C. 2018-1177 (as published in the Canada Gazette, Part 1) onto the record of this Reconsideration hearing. The Board notes that the Explanatory Note is not part of the OIC.

E. Filing Requirements for Trans Mountain

The Board has issued a letter to Trans Mountain describing the additional Filing Requirements for Trans Mountain that the Board requires for the Reconsideration. Trans Mountain must file the required information on or before **3:00 pm Pacific time (4:00 pm Mountain time) on 31 October 2018**.

F. Requests to Federal Authorities pursuant to paragraph 20(a) of the CEAA 2012

The Board has issued a letter, pursuant to paragraph 20(a) of the CEAA 2012, to request specialist or expert information or knowledge in the possession of each of Fisheries and Oceans Canada, Environment and Climate Change Canada, Transport Canada, Vancouver Fraser Port Authority, Pacific Pilotage Authority, Health Canada, Parks Canada, and Natural Resources Canada in relation to the Reconsideration.

These Federal Authorities are required to provide the requested information or knowledge on or before **3:00 pm Pacific time (4:00 pm Mountain time) on 31 October 2018**.

G. Offer to consult and cooperate with certain jurisdictions pursuant to section 18 of the CEAA 2012

Under section 18 of the CEAA 2012, the Board must:

...offer to consult and cooperate with respect to the environmental assessment of the designated project with any jurisdiction referred to in paragraphs (c) to (h) of the definition *jurisdiction* in subsection 2(1) if that jurisdiction has powers, duties or functions in relation to an assessment of the environmental effects of the designated project.

⁴ The Board notes that some applicants and other members of the public have already submitted substantive comments regarding the Board's Reconsideration, which may or may not constitute their letters of comment. These will remain on the hearing record and will be considered by the Board in completing its Reconsideration Report. For persons or groups where this is the case, those letters do not need to be re-filed.

In accordance with section 18, the Board has posted its offer to consult and cooperate on the <u>Canadian Environmental Assessment Registry Internet Site</u>.

H. Where to find additional information or help

As information becomes available or is released regarding the Reconsideration hearing, the Board will update its Project <u>webpage</u>.

All filings received, and Board correspondence related to, this hearing will be found in a dedicated <u>folder</u> in the Board's online public registry.

For any questions about this hearing process, please contact a Process Advisor by phone at 1-800-899-1265 (toll-free) or by email at <u>TMX.ProcessHelp@neb-one.gc.ca</u>.

I. Direction to Trans Mountain

Trans Mountain is directed to serve this letter and Hearing Order MH-052-2018 (including its appendices) on those listed in the attached distribution list.

Yours truly,

Original signed by

Sheri Young Secretary of the Board

Attachments

Distribution list

List of interested persons to be served with Hearing Order MH-052-2018 Liste des parties intéressées à qui l'ordonnance d'audience MH-052-2018 doit être signifiée

(Ministers of Justice / Attorneys General Ministres de la Justice/ Procureurs Généraux)

The Honourable Jody Wilson-Raybould Minister of Justice and Attorney General of Canada Telephone/téléphone: 613-992-1416 Email/courriel: Jody.Wilson-Raybould@parl.gc.ca

The Honourable Nathalie G. Drouin Deputy Minister of Justice and Deputy Attorney General of Canada Telephone/téléphone: 613-957-4998 Email/courriel: <u>Nathalie.G.Drouin@justice.gc.ca</u>

The Honourable David Eby, Q.C. Minister of Justice and Attorney General Province of British Columbia Telephone/téléphone: 250-387-1866 Email/courriel: AG.Minister@gov.bc.ca

The Honourable Kathleen Ganley Minister of Justice and Solicitor General Province of Alberta Telephone/téléphone: 780-427-2339 Email/courriel: <u>ministryofjustice@gov.ab.ca</u>

The Honourable Heather Stefanson Minister of Justice and Attorney General Province of Manitoba Telephone/téléphone: 204-945-3728 Email/courriel: <u>minjus@leg.gov.mb.ca</u>

The Honourable Don Morgan, Q.C. Minister of Justice and Attorney General Province of Saskatchewan Telephone/téléphone: 306-787-5353 Email/courriel: jus.minister@gov.sk.ca The Honourable Todd Smith Government House Leader Minister of Government and Consumer Affairs Province of Ontario Telephone/téléphone: 416-326-2220 Email/courriel: <u>ynaqvi.mpp@liberal.ola.org</u>

L'Honorable Stéphanie Vallée Ministre de la Justice du Québec Telephone/téléphone: 418-643-4210 Email/courriel: <u>ministre@justice.gouv.qc.ca</u>

The Honourable Brian Gallant Attorney General Province of New Brunswick Telephone/téléphone: 506-462-5100 Email/courriel: <u>lee.bell-smith@gnb.ca</u>

The Honourable Andrew Parsons Minister of Justice and Public Safety, Attorney General Government House Leader Province of Newfoundland and Labrador Telephone/téléphone: 709-729-2869 Email/courriel: justice@gov.nl.ca

The Honourable Mark Furey Attorney General and Minister of Justice Province of Nova Scotia Telephone/téléphone: 902-424-4044 Email/courriel: JUSTMIN@novascotia.ca

The Honourable Jordan Brown Minister of Justice and Public Safety and Attorney General Province of Prince Edward Island Telephone/téléphone: 902-368-5152 Email/courriel: <u>sthorne@gov.pe.ca</u>

The Honourable Louis Sebert Minister of Justice Government of the Northwest Territories Telephone/téléphone: 867-767-9141, ext. 11130 Email/courriel: louis_sebert@gov.nt.ca The Honourable Jeannie Ehaloak Minister of Justice Government of Nunavut Telephone/téléphone: 867-975-5028 Email/courriel: jehaloak@gov.nu.ca

The Honourable Tracy-Anne McPhee Minister of Justice Government House Leader Yukon Legislative Assembly Telephone/telephone: 867-393-7488 Email/courriel: <u>Tracy.McPhee@gov.yk.ca</u>

(Other Government Departments or Agencies / Ministères et autres organismes gouvernementaux

The Honourable Michelle Mungall Minister of Energy, Mines and Petroleum Resources Province of British Columbia Telephone/téléphone: 250-953-0900 Email/courriel: <u>EMPR.Minister@gov.bc.ca</u>

Mr. Jack Shaw Director, Regulatory Affairs Alberta Department of Energy Telephone/téléphone: 403-297-5406 Email/courriel: jack.shaw@gov.ab.ca

Mr. Douglas Larder, Q.C. General Counsel and Executive Director, Law Alberta Utilities Commission Telephone/téléphone: 403-592-8845 Email/courriel: doug.larder@auc.ab.ca

The Honourable Bronwyn Eyre Minister of the Energy and Resources Government of Saskatchewan Telephone/ téléphone: 306-787-0804 Email/courriel: <u>ministerer@gov.sk.ca</u>

Mr. Jim Crone Executive Director, Energy Division Government of Manitoba Telephone/téléphone: 204-945-1874 Email/courriel: jim.crone@gov.mb.ca The Honourable Siobhan Coady Minister of Natural Resources Deputy Government House Leader Government of Newfoundland and Labrador Telephone/téléphone: 709-729-2920 Email/courriel: <u>NRMinister@gov.nl.ca</u>

Mr. Paul Molloy, P. Eng. Manager, Petroleum Engineering, Energy Branch Government of Newfoundland and Labrador Telephone/téléphone: 709-729-6813 Email/courriel: <u>paulmolloy@gov.nl.ca</u>

The Honourable Rick Doucet Minister of Energy and Resource Development Province of New Brunswick Telephone/téléphone: 506- 453-2666 Email/courriel: <u>Rick.Doucet@gnb.ca</u>

The Honourable Derek Mombourquette Minister of Energy Nova Scotia Department of Energy Telephone/téléphone: 902-424-7793 Email/courriel: <u>ENERGYMINISTER@novascotia.ca</u>

The Honourable Jeannie Ehaloak Ministry of Energy Government of Nunavut Telephone/téléphone: 867-975-6170 Email/courriel: justice@gov.nu.ca

The Honourable Rod Phillips Minister of Environment, Conservation and Parks Government of Ontario Telephone/téléphone: 416-314-6790 Email/courriel: <u>Minister.MECP@ontario.ca</u>

The Honourable Greg Rickford Minister of Energy, Northern Development and Mines Government of Ontario Telephone/téléphone: 416-327-0633 Email/courriel: <u>Greg.Rickford@pc.ola.org</u> L'honorable Pierre Moreau Ministre de l'Énergie et des Ressources naturelles Province de Québec Telephone/téléphone: 418-643-7295 Email/courriel: <u>ministre@mern.gouv.qc.ca</u>

The Honourable Ranj Pillai Minister of Energy, Mines and Resources Yukon Legislative Assembly Telephone/téléphone: 867-393-7418 Email/courriel: <u>Ranj.Pillai@gov.yk.ca</u>

The Honourable Robert C. McLeod Minister of Environment and Natural Resources Government of the Northwest Territories Telephone/téléphone: 867-767-9141 ext. 11128 Email/courriel: <u>Robert C_McLeod@gov.nt.ca</u>

The Honourable Paula Biggar Minister of Transportation, Infrastructure and Energy Government of Prince Edward Island Telephone/téléphone: 902-368-5120 Email/courriel : pjbiggar@gov.pe.ca

Mr. Mabaye Dia Senior Environmental Assessment Scientist III Parks Canada Telephone/téléphone: 780-852-6141 Email/courriel: <u>mabaye.dia@pc.gc.ca</u>

Ms. Tracy Utting Panel Assessment Analyst Canadian Environmental Assessment Agency Prairie and Northern Region Telephone/téléphone: 780-495-2388 Email/courriel: <u>tracy.utting@canada.ca</u>

Environment and Climate Change Canada Environmental Assessment Division Prairie and Northern Region Email/courriel: <u>ec.enviroinfo.ec@canada.ca</u>

Fisheries and Oceans Canada Fisheries Protection Program Telephone/téléphone: 1-855-852-8320 Email/courriel: <u>FisheriesProtection@dfo-mpo.gc.ca</u>

(Associations)

Mr. David R. Core Director of Federally Regulated Projects Canadian Association of Energy and Pipeline Landowner Associations (CAEPLA) Telephone/téléphone: 306-522-5000 Email/courriel: davecore@caepla.org

Mr. Nick Schultz Vice President, Pipeline Regulation and General Counsel Canadian Association of Petroleum Producers Telephone/téléphone: 403-267-1100 Email/courriel: <u>schultz@capp.ca</u>

The Honourable Sergio Marchi President and Chief Executive Officer Canadian Electricity Association Telephone/téléphone: 613-230-9263 Email/courriel: marchi@electricity.ca

Mr. Chris Bloomer President and CEO Canadian Energy Pipeline Association Telephone/téléphone: 403-221-8777 Email/courriel: <u>cbeynon@cepa.com</u>

Mr. Bryan Gormley Director, Policy, Economics and Information Canadian Gas Association Telephone/téléphone: 613-748-0057 Ext.315 Email/courriel: <u>bgormley@cga.ca</u>

Mr. David Podruzny Vice-President, Business & Economics and Board Secretary Chemistry Industry Association of Canada Telephone/téléphone: 613-237-6215 Ext. 229 Email/courriel: <u>dpodruzny@canadianchemistry.ca</u>

Dr. Shahrzad Rahbar President Industrial Gas Users Association Telephone/téléphone: 613-236-8021 Email/courriel: <u>srahbar@igua.ca</u> Mr. Gary Leach President Explorers and Producers Association of Canada Telephone/téléphone: 403-269-3454 Email/courriel: info@explorersandproducers.ca

Mr. Vince Brescia President and CEO Ontario Energy Association Telephone/téléphone: 416-961-8874 Email/courriel: vince@energyontario.ca

(Federal Government Departments/ Ministères fédéraux)

Mr. Scott Clausen Deputy Director, Indigenous Affairs and LNG Natural Resources Canada Telephone/téléphone: 613-808-7998 Email/courriel: <u>scott.clausen@canada.ca</u>

The Honourable Catherine McKenna Minister of Environment and Climate Change Canada Telephone/téléphone: 819-938-3813 Email/courriel: <u>ec.minister-minister.ec@canada.ca</u>

The Honourable Carolyn Bennett Minister of Crown-Indigenous Relations Telephone/téléphone: 819-997-0002 Email/courriel: minister@aadnc-aandc.gc.ca

Ms. Hélène Laurendeau Deputy Minister of Crown-Indigenous Relations and Northern Affairs Telephone/téléphone: 819-997-0133 Email/Courriel: <u>Helene.Laurendeau@canada.ca</u>